Comments

CENTENNIAL RANCHES

652 W. Cromwell, Suite 103 Fresno, CA 93711

> Respond to: William J. Thomas 500 Capitol Mall, Suite 1700 Sacramento CA 95814

February 17, 2012

VIA EMAIL

Don Jardine, Board Chair Harold Singer, Executive Officer Bruce Warden, Environmental Scientist *Lahontan Regional Water Quality Control Board* 2501 Lake Tahoe Blvd So. Lake Tahoe, CA 96150

RE: PETITION TO EXTEND THE EXISTING WAIVER FOR TWO YEARS TO ALLOW REVIEW FECAL COLIFORM OBJECTIVE OF 20 COLONIES FECAL COLIFORM TO 100 MILLILITERS AND TO SCHEDULE WORKSHOP

Dear Board Chair Jardine, Harold Singer and Bruce Warden:

Centennial Ranches hereby petitions the Lahontan Regional Water Quality Control Board to extend the existing waiver for two years to allow a full review of the Lahontan Regional Board fecal coliform objective, 20 fecal coliform colonies (FCU) per 100 mL, and schedule a workshop for appropriate review of that objective. Such review has to pre-date any hearing on imposing this objective in an amended waiver.

This fecal coliform objective was placed in the Lahontan Regional Board Basin Plan to protect the unique waters of Lake Tahoe without appropriate consideration of its reasonable application to the recreational and agricultural areas within the region. The Lahontan fecal coliform objective is modeled after the United Stated Environmental Protection Agency fecal coliform objective, but is ten times more restrictive in comparison to the federal objective and the objectives in the other regions of the state.

When the Lahontan Regional Board promulgated the existing agricultural waiver in 2006, the Board recognized the questionable reasonableness of the 20 FCU/100 mL fecal coliform objective and advanced an interim objective of 200 FCU/100 mL. When the existing waiver (R6T-2007-0019) was adopted Finding 4 expressly recognized the unusual and extreme nature of the 20 FCU/100 mL, and further stated that the statewide level of 200 FCU/100 mL would fully protect the agricultural and recreation beneficial uses of the valley water. The Finding also expressly stated that the Board would review this standard during the course of the waiver and make appropriate amendments, but it has done neither (see attached Finding 4).

Response

Petition-R1: Water Board staff estimates it will take approximately five years to complete currently funded studies, conduct peer review and complete a fecal coliform Basin Plan amendment, so a two year extension is not appropriate (see response **BRO-R1**).

Petition-R2: A "Workshop on Livestock Grazing and Water Quality" is scheduled for the July 11-12, 2012 Water Board meeting. Results-to-date for the fecal coliform Basin Plan amendment will be presented along with the status of other Federal and State indicator bacteria standard development projects. A more comprehensive and specific workshop on the fecal coliform Basin Plan amendment is planned once all data is collected and analyzed, tentatively in 2016.

Petition-R3: The 200/100mL interim standard was chosen because it is more attainable within the 5-yr time frame of the waiver and meets the current_Federal standard. The term "interim" implies that there is a different final target, legally, the Basin Plan fecal coliform water quality objective.

Finding 4 of the 2007 waiver states: "If, during the time of this Waiver, the Water Board has sufficient information to propose a Basin Plan Amendment for fecal coliform, Waiver conditions, milestones, and timelines may be revised accordingly." This is neither a promise to review the standard nor a promise to make an amendment to the Basin Plan. Rather, this is a conditional statement with action dependent on whether the Water Board obtains sufficient information during the course of the waiver. Sufficient information did not exist during the course of the 2007 waiver, and studies are ongoing (see response **Petition-R4,** below).

The Water Board meeting audio tapes of the 2006 Grazing Workshop and Triennial Review and the 2007 Grazing Waiver hearing do not contain any oral dialogue that the Water Board found the 20/100mL to be unreasonable or extreme. Any member of the public wishing further information on this including review of audio tapes is invited to contact Water Board staff to obtain access to these materials.

Surprisingly, the Board now advances the same overly stringent fecal coliform objective it previously recognized as unreasonable. The imposition of this low fecal coliform objective is a drastic departure from the existing interim standard of 200 FCU/100 mL standard. Requiring such a severe reduction in fecal coliform to the new objective of 20 FCU/100 mL would devastate ranching in the Bridgeport Valley. Therefore, it is now imperative for the Lahontan Regional Board to engage in an appropriate review of the fecal coliform objective in the basin plan.

The California Water Code, Porter-Cologne water quality statutes (section 13241) demand that when a regional water board establishes a water quality objective it reflect "a reasonable protection of beneficial uses." (Emphasis added.) It is neither reasonable nor prudent to apply the singularly most restrictive water quality standard in the state to the agricultural areas of the Lahontan region.

The Code goes on to provide that "it is recognized that it may be possible for the quality of water to be changed to some degree without unreasonably affecting beneficial uses." In guiding regional boards in the development of water quality standards, the Code also directs the regional board to consider if such standards "could reasonably be achieved," and to take into account "economic considerations." These factors have not been evaluated or reviewed in respect to this fecal coliform objective, which must be thoughtfully considered before imposing the objective on the ranchers of the Bridgeport Valley. This excessively restrictive fecal coliform standard, which is only being imposed upon the Bridgeport Valley, would devastate the local economy.

The requirement for reasonableness and regulatory balance is further compelled by California Water Code sections 13050(h) and 13050(l)(l). The request to include this matter on the Lahontan Regional Board's agenda for a workshop to review the new fecal coliform standard is necessary to determine if such statutory provisions have been met in applying this standard to the agricultural areas of the region.

This petition now formally requests review of this standard which had been previously advanced, without response, on December 22, 2011. A copy of our December 22, 2011 request is attached for your reference.

Very truly yours,

William J. Thomas CENTENNIAL RANCHES

attachments

cc: Governor Jerry Brown

Cal/EPA Secretary Matt Rodriguez

Response

Petition-R4: The Water Board is concerned about the reasonableness of water quality objectives in geographic areas where the dominant beneficial use is agriculture, such as livestock grazing in the Bridgeport Valley. As a result, significant Water Board resources have been used towards assessment of and development of indicator bacteria water quality objectives. For a list of major actions taken, please see Finding No. 5 of the proposed waiver, which states:

The Water Board intends to develop site-specific indicator bacteria water quality objectives that are cognizant of land use and attainable water quality in the Bridgeport Valley. Water Board staff are conducting studies to provide a basis for potential future changes in Water Quality Objectives (WQOs) for indicator bacteria such as fecal coliform, E. coli, and qPCR enterococci (a new rapid indicator bacteria test from USEPA).

Recognizing that the USEPA has been advocating use of E. coli as a better indicator test since 1987, Water Board staff have:

- Collected limited fecal coliform and E. coli data for comparisons since July of 2008;
- Completed an FY 2008-2010 \$60,000 UC Cooperative Extension study comparing fecal coliform to E. coli;
- Obtained \$1,000,000 for FY 2011-2015 Proposition 84 grant for bacterial source tracking (including fecal coliform and E. coli) and evaluation of grazing management practice implementation;
- Initiated a new \$40,000 study, beginning in July, 2012, to assess fecal coliform and E. coli and qPCR enterococci in Sierra Nevada Mountain reference sites where grazing is not common.

Comments	Response	
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Cal/EPA Deputy Secretary Gordon Burns		
Cal/EPA Deputy Secretary Gordon Burns SWRCB Beard Chair Charlie Hoppin SWRCB Board Members Francis Spivy-Weber		
and Tam Doduc		
SWRCB Executive Officer, Tom Howard		
CDFA Secretary Karen Ross Senator Ted Gains		
Senator Tom Berryhill		
Assemblymember Kristin Olsen Lahontan Regional Board Vice Chair Peter C. Pumphrey Lahontan Regional Board Members Jack Clarke, Keith Dyas,		
Lahontan Regional Board Vice Chair Peter C. Pumphrey		
Amy Home, Ph.D., Eric Sandel		
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Response Comments **CENTENNIAL RANCHES** 652 W. Cromwell, Suite 103 Fresno, CA 93711 Respond to: William J. Thomas 500 Capitol Mall, Suite 1700 Sacramento CA 95814 VIA EMAIL **MEMORANDUM** TO: Harold Singer, Executive Officer Lauri Kemper, Division Manager Bruce Warden, Ph.D., Environmental Scientist Lahontan Regional Water Quality Control Board FROM: William J. Thomas DATE: December 22, 2011 RE: ANALYSIS OF 2006-2011 WATER QUALITY MONITORING DATA Follows are assessments of the monitoring data relative to (A) the 20 col/100 ml issue, and (B) our 6-year data set for § 13267 purposes. Need for amendment of the 20 col/100 ml Lahontan basin plan objective. A major factor in evaluating a basin plan objective is its reasonableness. Forgetting for the moment about the applicability of this standard to a grazing meadow, a valid analysis is the applicability of this standard to what are believed to be virgin waters coming off the Sierras into the valley. In that regard the 6-year data shows the "into the valley waters" exceed the 20 col. standards somewhat routinely. Consequently, this standard cannot be sustained. Swauger Creek: 8 exceedances, of the 20 col/100 ml and 4 exceedances of the 200 col/100 ml objective. The high is 71 times the present basin plan standard. July 09 117 col/100ml July 20 160 col/100ml Aug 09 224 col/100ml Aug 10 118 col/100ml Sept 09 384 col/100ml Sept 10 172 col/100ml Oct. 07 220 col/100ml Oct. 10 1410 col/100ml 82226.00001\7115006.1

Comments			Response
Buckeye: 9 exceedances of the 20 col/100 ml and 1 over the 200 col/100 ml		dances of the 20 col/100 ml and 1 over the 200 col/100 ml	<u>'</u>
	objective.		
	June 10	30 col/100ml	
	July 09	44 col/100ml	
58	July 10	80 col/100ml	
	Aug 09	83 col/100ml	
	Aug 10	104 col/100ml	
	Sept 09	36 col/100ml	
	Sept 10	20 col/100ml	
	Oct 09	52 col/100ml	
	Oct 10	820 col/100ml	
(A)	Robinson: 7 excee objective.	edances of the 20 col/100 ml and 3 over the 200 col/100 ml	
	May 10	50 col/100ml	
	July 09	122 col/100ml	
	Aug 09	496 col/100ml	
	Aug 10	146 col/100ml	
	Sept 09	164 col/100ml	
	Sept 10	260 col/100ml	
	Oct 10	370 col/100ml	
	<u>Virginia</u> : 11 excee objective.	dances of the 20 col/100 ml and 2 over the 200 col/100 ml	
	June 09	28 col/100ml	
	June 10	40 col/100ml	
	July 07	400 col/100ml	
	July 09	150 col/100ml	
	July 10	40 col/100ml	
	Aug 09	113 col/100ml	
	Aug 10	44 col/100ml	
	Sept 09	116 col/100ml	
	Sept 10	114 col/100ml	
	Oct. 09	42 col/100ml	
	Oct. 10	370 col/100ml	
140	Green: 4 exceedan objective.	ices of the 20 col/100 ml and 1 over the 200 col/100 ml	
	June 09	2 col/100ml	
	June 10	30 col/100ml	
(%)	July 10	24 col/100ml	
	Oct 10	370 col/100ml	
82226.00001\71150	06.1		

Comments	Response
Summer: 4 exceedances of the 20 col/100 ml and 1 of the 200 col/100 ml objective.	
June 09 168 col/100ml	
June 10 30 col/100ml July 10 124 col/100ml	
Oct 10 370 col/100ml	
On balance, over six years of seasonal monitoring the waters <u>above</u> the Bridgeport Valley and irrigated agriculture exceed the present basin plan objective 43 times and even exceed the 200 col/100 ml objective 12 times. These exceedances mostly occur in the 5 month (June – October) time period. This is the same period that cattle are in the valley.	
This presents a compelling challenge to the present basin plan objective for the agricultural areas of the region and demands an appropriate amendment.	
B. 6-Year Data Analysis	
1. Swauger Creek	
This data set compels caution in analysis as the livestock use has remarkably changed (cattle pair, sheep, cattle yearlings) over the test period, and the ownership and management have also changed and markedly improved.	
There appear to be no issues in any year until June. In June 2009 and again in June 2010, the readings off the ranch significantly exceeded those coming onto the ranch (2009: 12 in, 412 out; 2010: 4 in, 990 out). Those are alarming increases, however, they totally reverse themselves in July (2009: 117 in, 120 out; 2010: 160 in, 190 out). That favorable data held through August, September and October 2009 and 2010 (August 2009: 224 in, 88 out; August 2010: 118 in, 88 out; September 2009: 384 in, 72 out; October 2010: 1410 in, 820 out). On balance, the ranch was properly managed and generally cleaned up water once we got into July, but it certainly needs some additional attention in June.	
On balance Swauger Creek is in pretty good shape, but more attention is merited.	
2. Buckeye Creek	
When we commenced monitoring in 2006 and 2007, Buckeye started exceeding the 200 col objective at US 396 by mid-May, and Buckeye at the reservoir significantly exceeded the objective in 2006 and 2007 in September and October.	
Moving to 2011, Buckeye did not exceed the standard until mid-June (330 at US 395), but it was only 28 at US 395, and 100 at the reservoir in July. It was only 74 at US 395, and 420 at the reservoir in August, and by September on all waters were within standards.	
This data is very promising as it not only shows marked improvement, but the waters are nearly within standards. If Centennial can duplicate its 2011 efforts, concludes some	

Response Comments planned runoff controls, and commences its wetland and ponding project, the waters by US 395 will meet the 200 col/100 ml objectives. If Centennial and Gansberg can identify and implement protective strategies between US 395 and the reservoir over the next three years, Buckeye will be a significant success story. It also must be remembered that Buckeye comes into the valley over the objective in mid to late summer. 3. Robinson Creek In 2006 Robinson exceeded the standard commencing in May, but by 2010 and 2011 the May waters were fine at both US 395 and the reservoir. In 2009 and 2010 Robinson waters were surprisingly bad in summer, but in 2011 they were within the 200 col standard at both US 395 and the reservoir. Centennial hopes to duplicate its management efforts to maintain those results, and will be assessing the efforts being planned for Buckeye involving wetlands and settling basins to determine if some of that may be transferable to Robinson Creek. Virginia, Green and Summers Creeks Virginia and Green Creeks have only had a couple of exceedances over the six years, and offer no direct problems. Because, however, they are source waters to the valley, all efforts to further reduce those contributions would be merited. Summers Creek has offered some higher fecal counts in some mid-summer months, but in 2011 it was also within the objective. East Walker River The Walker River picks up not just the Green, Virginia and Summers waters, but considerable runoff waters from the Rickey Ditch and other valley waters. In some years, this has raised levels above the objective when it reached town. The E. Walker also generally picks up additional fecals passing through town. In 2011, however, it exceeded the objective only twice, once in July (250) and once in September (440). Management efforts have shown to be effective in 2011 and, hopefully, quality will maintain or improve next year. Again, Centennial is going to evaluate the efforts that are planned on Buckeye in 2012-2014 relating to settling ponds and wetlands for possible incorporation on some of the Walker tributary drainage. 82226.00001\7115006.1

Comments	Response
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Comments			Response
Grazing Waiver	-2-	Resolution No. R6T-2007-0019	
c. Monitoring results mu	st be made available to	the public.	
fee established by the the time of this hearin	State Water Resource	of a waiver the payment of an annual s Control Board (State Water Board). At d has not established annual fee s.	
	compliance with monitor r Code section 13269.	ing conditions consistent with the	
3. Basin Plan	3000 B	2	
Lahontan Region (Basin	Plan) that establishes ons, and implementation	a Water Quality Control Plan for the beneficial uses, water quality objectives, n policies that apply to waters of the n the Lahontan Region.	
4. Fecal Coliform Water Qua	ality Objective		
20 colonies per 100 ml, colonies per 100 ml and the Lahontan Region are waters. USEPA finds the recreational beneficial us Review of the October 1 comments regarding rev Federal standards for archistorically been predom Water Board has sufficie	ten times more stringe any other Region in C a generally pristine, and Federal standard to be ses. However, during the 1, 2006 Water Board rising the fecal coliformeas, such as Bridgepo inantly agricultural. If, nt information to propose	er quality objective for fecal coliform at int than the Federal standard at 200 alifornia, recognizing that waters in directed recognizing that waters in directed records at the Grazing workshop and Triennial neeting, the Water Board heard public a standard to be consistent with it Valley, where beneficial uses have during the time of this Waiver, the use a Basin Plan Amendment for fecal nelines may be revised accordingly.	
5. Nonpoint Source Impleme	entation and Enforceme	nt Policy	
within the Lahontan Reg affect the quality of wate Water Code. Potential w been regulated prior to the 2004 Policy for Impleme Control Program (NPS P	on is considered to be rs of the State, as defi- rater quality degradation ris, but the State Water antation and Enforcement olicy) requires that all	n agricultural grazing operations, a discharge of waste that could ned in Section 13260 of the California on from such grazing activities has not a Resources Control Board May 20, ant of the Nonpoint Source Pollution sources of nonpoint source pollution ements (WDR), waivers to WDRs, or	
possible in devising appr	oaches to prevent or o	to be as creative and efficient as control NPS pollution." This includes coalitions of Dischargers, such as the	

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Don Jardine, Board Chair	
Bruce Warden, Environmental Scientist	
Harold Singer, Executive Officer	
Lahontan Regional Water Quality Control Board	
2501 Lake Tahoe Blvd	
So. Lake Tahoe, CA 96150	
RE: REQUEST FOR EXTENSION OF COMMENTS AND DELAY OF WAIVER	
M. ACOURT FOR DESIGNATION OF COMMENTS WAS DESIGNATED AND DESIGNATION OF THE PROPERTY OF THE PR	
Dear Board Chair Jardine, Harold Singer and Bruce Warden:	Petition-R5: Another 30-day public comment period was given for the
	second tentative draft grazing waiver issued on May 4, 2012 until June
The undersigned Bridgeport Ranchers join in each of Centennial Ranches' 1) the request	4, 2012. Consequently, the Water board hearing was delayed three
for comment extension, and 2) the request for extension of the existing waiver and scheduling of a workshop to discuss the reasonable applicability of the fecal coliform objective in the Lahontan	months to July 2012 and a grazing workshop was scheduled for the
basin plan.	July 2012 Water Board meeting.
buom pawa	
Signed at Gardnerville, Nevada:	
Johnstein (Gansberg Ranch & Pres BRO) felhen B. Hunewill Land & Livestock Co.)	
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Comments	Response
cc: Board Vice Chair, Peter C. Pumphrey Board Members, Jack Clarke, Keith Dyas, Amy Horne, Ph.D., Eric Sandel	
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